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# NORTH LONDON WASTE AUTHORITY

#### THURSDAY, 25 JUNE 2020 AT 2.30 PM REMOTE MEETING VIA MICROSOFT TEAMS. THE MEETING CAN BE WATCHED LIVE AT HTTPS://COUNCILMEETINGS.CAMDEN.GOV.UK.

Enquiries to:	Cheryl Hardman, Committee Services
E-Mail:	cheryl.hardman@camden.gov.uk
Telephone:	020 7974 1619 (Text phone prefix 18001)
Fax No:	020 7974 5921

#### SUPPLEMENTARY AGENDA

### 6. DEPUTATIONS (IF ANY)

Deputation requests have been received and accepted from the following:

- Dr Rebecca Redwood, local GP
- Kate Osamor MP
- Councillor Caroline Russell, London Assembly Member and Islington Councillor
- Sir lain Duncan Smith MP
- Councillor Vicky Pite, Enfield Councillor
- Councillor Tammy Palmer, Haringey Councillor
- Councillor Simon Pearson, Camden Councillor
- Evelyn Ryan, Pinkham Way Alliance
- Malcolm Stow, local resident

The deputation statements are attached.

(Pages 3 -36)

SUPPLEMENTARY AGENDA ENDS

Issued on: Wednesday, 24 June 2020

## Deputation to North London Waste Authority against the Edmonton incinerator rebuild

Signed by:

- Dr Rebecca Redwood, GP, who will address the meeting.
- Dr Deepa Shah, GP,
- Dr Lynne Jones OBE, Consultant Child and Adolescent Psychiatrist,
- Dr Rosa Roberts, Psychiatry Core Trainee,
- Dr Honey Smith, GP,

We are asking the North London Waste Authority to pause and review their plans to build a new incinerator in Edmonton as air pollution and the climate emergency are preventable causes of disease and death.

Air pollution causes around 40,000 deaths per year in the UK. It has been linked to cancer, asthma, stroke and heart disease, diabetes, obesity, and changes linked to dementia. The health problems resulting from exposure to air pollution have a high cost to people who suffer from illness and premature death, to our health services and to business. In the UK, these costs add up to more than £20 billion every year. (1)

Air pollution is also associated with increased rates of autism (2) and preterm birth, low birth weight and still birth (3). There is evidence that increased air pollution allows pathogens such as coronavirus to spread further. (4)

The incinerator will release ultra-fine particulate matter (PM1 and PM0.1) that cannot be filtered. According to the World Health Organization, for the very smallest particles, there's no safe threshold below which no damage to health is observed. (5)

There has been no modelling of the plumes and no health impact assessment conducted on the short or long term exposure to the particulate matter from the plumes.

Air pollution affects deprived communities more which makes existing health inequalities worse. (6)

Dramatic improvements in health have been shown to occur when air pollution is reduced. (7)

Moving the waste into North London will produce additional carbon emissions and road congestion with its own negative effects on health.

The climate emergency is a public health emergency. Over the next 50 years, the proposed facility would produce as much CO2 as all of London does in two full years. It would produce 700,000 tonnes of CO2 pollution per year.

The climate emergency will have terrible consequences for health. There are direct risks from floods, heatwaves, droughts and wildfires. There are health effects from increased air pollution and allergens, decreased water quality, and food scarcity.

Infectious diseases will increase. Forced migration will increase due to the climate emergency, which has negative health consequences as does damage to health services infrastructure. There are also negative economic effects due to declining labour productivity from rising temperatures. The climate emergency will cause increased conflict and violence. The climate emergency will also damage people's mental health. The groups most vulnerable to climate change related health effects are children, older people, those who are sick, and migrating and marginalised populations. (8)

As doctors we work daily to save lives. By making a decision to pause and review this incinerator you will save more lives than we will in our entire careers. (9)

It's easy to clap for the NHS. We are asking you to actually support the NHS by pausing the incinerator and so reducing rates of preventable death and disease.

#### References

- 1. Every breath we take: the lifelong impact of air pollution. Royal College of Physicians. 2016
- 2. R Raz et al. Autism Spectrum Disorder and Particulate Matter Air Pollution Before, During, and After Pregnancy: A Nested Case-Control Analysis Within the Nurses' Health Study II Cohort. Environ Health Perspect. 2015 Mar.
- 3. B Bekkar, S Pacheco, R Basu, et al. Association of Air Pollution and Heat Exposure With Preterm Birth, Low Birth Weight, and Stillbirth in the USA *JAMA Netw Open.* 2020;3(6):e208243
- 4. M Travaglio, Y Yu, R Popovic, et al. Links between air pollution and COVID-19 in England. medRxiv 2020.04.16.20067405;
- 5. Ambient (outdoor) air pollution. WHO. Fact sheet. <u>https://www.who.int/news-room/fact-sheets/detail/ambient-(outdoor)-air-quality-and-health</u>. Accessed 21/6/20
- H Brunt, J Barnes, S Jones, Air pollution, deprivation and health: understanding relationships to add value to local air quality management policy and practice in Wales, UK *Journal of Public Health*, Volume 39, Issue 3, September 2017, 485–497,
- 7. D Schraufnagel, J Balmes, S De Matteis, Health Benefits of Air Pollution Reduction. *Annals of the American Thoracic Society*, 2019; 16 (12): 1478
- N Hobbhahn, R Fears, A Haines, V ter Meulen. Urgent action is needed to protect human health from the increasing effects of climate change. Lancet Vol 3 August 2019
- Gregory Lewis. How many lives does a doctor save? Part 3 Replacement Published 2012. <u>https://80000hours.org/2012/09/how-many-lives-does-adoctor-save-part-3</u>. Accessed 21/6/20.

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#### Hardman, Cheryl

From:	OSAMOR, Kate <kate.osamor.mp@parliament.uk></kate.osamor.mp@parliament.uk>
Sent:	22 June 2020 01:29
To:	Hardman, Cheryl
Cc:	Hardman, Cheryl
Subject:	Formal request to make a deputation
Follow Up Flag:	Follow up
Flag Status:	Flagged

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#### Dear Cheryl,

I would like to formally request to make a deputation at the NLWA meeting on 25 June 2020.

As MP for Edmonton, I plan to voice concerns of my constituents on the NLHPP and ask the NLWA to pause the project and commission an independent review prior to proceeding with procurement activities.

During my deputation, I will be the voice of my constituents on two main issues of concern:

#### • Public health

I plan to touch on the relationship between poor air quality and Covid-19; dangerously high levels of air pollution in Enfield; the impact of ultra-fine particulate matter; the role of the size of the new incinerator; and recent calls on the government to review its air quality strategy.

#### • Social justice

I would like to draw attention to the fact that three of my wards—Edmonton Green, Upper Edmonton, and Lower Edmonton—are among the most-deprived wards in England; the correlation between poor air quality, social and economic deprivation, and racial inequality; the need for a full and fair consultation; and the need for clarity regarding emissions.

For the purpose of the deputation, my full contact details are as follows:

Kate Osamor MP House of Commons London SW1A 0AA

#### kate.osamor.mp@parliament.uk

I would be grateful if you could confirm receipt of this message and distribute my request to make a deputation to the NLWA Board members in advance of the meeting.

With many thanks, Kate Kate Osamor MP

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## Page 7

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#### Hardman, Cheryl

From:	Andree Frieze <andree.frieze@london.gov.uk></andree.frieze@london.gov.uk>
Sent:	22 June 2020 15:31
То:	Hardman, Cheryl
Cc:	Caroline Russell
Subject:	North London Waste Authority Meeting Thu 25 June, 2.30pm

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#### Dear Cheryl

I would like to register Caroline Russell, London Assembly Member and Islington Councillor, to address the North London Waste Authority Meeting on Thursday 25 June, 2.30pm, under Item 6 - Deputations - on the Agenda.

Caroline's email address is caroline.russell@london.gov.uk.

The points she is intending to make are:

#### **Recycling rates**

- London has the highest incineration rate across the UK at 54 per cent.
- The Mayor of London's Environment Strategy says London should be a zero-waste city.
- North London's recycling rate has actually decreased from 33 per cent to 30 per cent over last 5 years.
- Belvedere incinerator has negatively impacted recycling rates on the four councils in the Western Riverside Waste Authority, which have fallen by nearly 4 per cent from 2010 to 2016.

#### Circular economy

- Mayor's Environment Strategy and new London Plan both support the circular economy outcomes of reuse, repair, and remanufacture.
- The NWLA's 'Residual Waste Reduction Plan 2020-22' objective is "To reduce local authority collected waste arisings in north London, promote resource efficiency and the circular economy, minimise climate impacts and improve the local environment."

#### Waste arisings

- Help boroughs to reduce their arisings and cut the overall turnover of stuff.
- London Waste and Recycling Board (LWARB) report on the effect of applying circular economy initiatives to waste arisings across London results in a 30 per cent fall in overall London waste.

• NLWA boroughs show a decline in arisings since 2015/16.

#### <u>Coronavirus</u>

• This crisis has unforeseen economic consequences which puts the need for the incinerator into further doubt.

#### Action to be taken

• Pause, review and reassess need for the expansion of the incinerator.

Kind regards,

Andree

Andree Frieze **Research and Support Officer I City Hall Greens LONDON**ASSEMBLY City Hall, The Queen's Walk, London SE1 2AA andree.frieze@london.gov.uk london.gov.uk

Work hours: Tue-Thu, 10am-4pm

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### Deputation by Sir Iain Duncan Smith MP on Edmonton Incinerator

### 25<sup>th</sup> June 2:30pm

#### **Financial Impact**

- Increased financial costs that have risen over time
- Exclusion of operating, environmental or public health costs.
- Council Tax
- Inefficient energy generation
- Possible new incinerator tax

#### **Environmental and health Impact**

- CO2 emissions
- Particulate matter
- Congestion and emissions from transporting waste to the site
- Lack of modelling

#### Incineration linked to low recycling rates

• North London's recycling rate has decreased and not met targets

#### Inadequate public consultation

- Expanded scope of the incinerator not re-consulted on
- Last physical consultation 2014
- Lack of communication from Council on new plans

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#### Hardman, Cheryl

From: Sent:	Cllr Vicki Pite <cllr.vicki.pite@enfield.gov.uk> 22 June 2020 19:46</cllr.vicki.pite@enfield.gov.uk>
To: Cc:	Hardman, Cheryl Cllr Yasemin Brett; Cllr Huseyin Akpinar; Cllr Saray Karakus; Cllr Charith
	Gunawardena; Cllr Anne Brown; Cllr Ayfer Orhan; Cllr Vicki Pite
Subject:	Deputation to NLWA 25 June 2020 seeking a pause and independent review of the current proposal to build an ERF in Edmonton on the grounds of radically changed circumstances since the plans were agreed.
Attachments:	NLWA Deputation from Enfield Councillors re the NLHPP and ERF requesting pause and review on grounds of changed circumstances.docx

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#### Dear Cheryl

Please find attached (and below) a request from seven Enfield councillors who seek to make a deputation to the NLWA on Thursday. If our deputation is agreed, I will be presenting.

The councillors are listed below with their email addresses. We use Microsoft teams in Enfield and therefore should be ok with that platform.

Cllr Yasemin Brett <u>Cllr.Yasemin.Brett@enfield.gov.uk</u> Bowes Ward (Enfield, Southgate constituency) Cllr Huseyin Akpinar <u>Cllr.Huseyin.Akpinar@enfield.gov.uk</u> Upper Edmonton Ward (Edmonton constituency) Cllr Saray Karakus <u>Cllr.Saray.Karakus@enfield.gov.uk</u> Haselbury Ward (Edmonton constituency) Cllr Charith Gunawardena <u>Cllr.Charith.Gunawardena@enfield.gov.uk</u> Southgate ward (Enfield, Southgate constituency)

Cllr Anne Brown <u>Cllr.Anne.Brown@enfield.gov.uk</u> Southgate Green Ward (Enfield, Southgate constituency) Cllr Ayfer Orhan <u>Cllr.Ayfer.Orhan@enfield.gov.uk</u> Ponders End Ward (Edmonton constituency) Cllr Vicki Pite <u>Cllr.Vicki.Pite@enfield.gov.uk</u> Chase Ward (Enfield North constituency)

#### NLHPP (North London Heat and Power Project) in Edmonton

I am writing on behalf of seven Enfield Councillors, listed above and cc'd who wish to make a deputation to the NLWA at their meeting on 25<sup>th</sup> June 2020, seeking a pause and independent review of the procurement of the Edmonton ERF (incinerator).

Our view is that radically changed circumstances locally, nationally and internationally since the ERF was planned mean that the proposed ERF is neither fit for purpose nor economically viable. We make the modest request for an independent review of the terms of the procurement of the ERF before proceeding further and before it is too late.

Edmonton is amongst the 10% most deprived areas of London and the UK with extreme health inequalities.

We have concluded that a smaller ERF designed to deal with non-recyclable waste from the 7 authorities only should be on the table, with interim capacity to deal with some recyclable waste whilst recycling levels improve and over dependency on plastics declines.

There are many changed circumstances that point to a need to delay the implementation of the Energy Recovery Facility (ERF).

One of them is simply that MPs and constituents are becoming much more aware of the significance of incineration and its contribution, as an oxidising process, to  $CO_2$  emissions which we are legally and ethically committed to cutting. Offsetting and "like for like" strategies on emissions are not enough.

We feel sure that residents of Edmonton, and Enfield, were not aware that the NLWA intends to

- import, and burn, waste to Edmonton from beyond the boundaries of the seven North London boroughs with concomitant HGV movements and pollution in an area already gridlocked at peak times
- continue to burn waste that can be recycled

#### Post Covid 19 Will See A Financial Depression Of Incalculable Depth

- Councils will be strapped for cash, reserves plundered for Covid 19, managing a debt, with interest, for the biggest Energy Recovery Facility in Europe.
- Lowered consumption by families desperate to make ends meet and therefore much reduced waste; lowered
  economic output and reduced commercial waste will mean even more import of waste to Edmonton from areas
  beyond London adding incrementally over time to HGV movements, pollution and other environmental impacts.

## The Public Has Woken Up To The Impact Of Plastic Waste On Our Land And Oceans With A Quiet Revolution On How We Consume Plastic Products

- With the change in attitude, improved plastics technology means more and more plastic is recyclable
- Less and less plastic is used for packaging
- Consequently, there will be less non-recyclable fuel for the Energy Recovery Facility and even more waste will need to be imported.

## Legislation, Policy And Guidance Have Totally Changed The National Landscape Since The Decisions On The NLHPP (North London Heat And Power Project) Were <del>as</del> Agreed

- Parliament has passed The Climate Emergency Act 2019.
- The seven North London councils and the GLA have declared an environment and climate emergency (Enfield in 2019)
- Government Resources and Waste Strategy 2019 published, which will see
  - A tax on plastic packaging
  - o A consideration of the need for an incineration tax
- Government policy A Green Future: Our 25 Year Plan to Improve the Environment published in 2018
- Green New Deal
  - 6 of the 7 north London councils are Labour controlled. The 2019 Labour manifesto, the "Green Industrial Revolution" is clear "Whenever public money is invested in an energy generation project, the public sector will take a stake and return profits to the public".
  - Dr Alan Whitehead MP, Shadow Minister for Energy and the Green New Deal, said in a parliamentary debate<sup>[1]</sup> on Feb 11 2020 about Waste Incineration Facilities that "we need to understand why, in an era of zero-carbon ambitions for our economy, the idea of granting permission for such enormous plants to deal with our waste is still being contemplated".

And finally, extant plans take no account of the many relevant changes in the last decade or the changes now envisaged. The outdated (2009) North London Joint Waste Strategy won't be replaced until the policies of central government are developed, and the implications for waste management after ceasing to be part of the EU are better understood (NLWA Feb 2020 meeting). The North London Waste Plan collapsed last November at its Examination in Public and the revision was delayed indefinitely because of Covid 19.

Many thanks

#### I hope you are, and keep, well. Kind regards



https://new.enfield.gov.uk/news-and-events/coronavirus-public-information/

#### I want to help

If you would like to register to volunteer in your local community, please complete our Covid-19 volunteer form

#### COVID-19 volunteer form

The purpose of this form is to collect your contact details so we can help connect people in communities. We also ask some other questions to find out more about the kind of help you can give. Enfield Voluntary Action will be in touch with you soon to talk about how you can help.

#### I need help

If you are currently isolated at home and need some practical support, please complete our Covid-19 community support request form, and Enfield Voluntary Action will help to connect you to a volunteer in your community.

#### COVID-19 community support request form

The purpose of this form is to collect your contact details so we can help connect you to support from a volunteer in your community. We also ask some other questions to find out more about the kind of help you need.

If you have concerns about income or benefits please fill in this form.

#### Covid-19 welfare advice, debt and benefit support referral form

Cllr. Vicki Pite London Borough of Enfield – Labour Chase Ward

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<sup>[1]</sup> <u>https://hansard.parliament.uk/Commons/2020-02-11/debates/D1799344-3D26-4DF0-94C1-</u> <u>3AEB397AF375/details?fbclid=IwAR2GLpQwtx1L20lcCxzH8nELfaEGGkVhEgkDnTY0zmvV7Sh6lgbDUgr1s3E</u> Dear Cllr Clyde Loakes (Chair NLWA)

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#### **Deputation**

Cllr Vicki Pite <u>cllr.vicki.pite@enfield.gov.uk</u> Chase ward, Enfield Nth Cllr Yasemin Brett <u>cllr.yasemin.brett@enfield.gov.uk</u> Bowes ward, Southgate

<sup>&</sup>lt;sup>1</sup> <u>https://hansard.parliament.uk/Commons/2020-02-11/debates/D1799344-3D26-4DF0-94C1-</u> <u>3AEB397AF375/details?fbclid=IwAR2GLpQwtx1L20lcCxzH8nELfaEGGkVhEgkDnTY0zmvV7Sh6IgbDUgr</u> <u>1s3E</u>

#### Hardman, Cheryl

From:
Sent:
To:
Cc:
Subiect:

Cllr Palmer Tammy <Tammy.Palmer@haringey.gov.uk> 22 June 2020 22:20 Hardman, Cheryl Cllr Hare Bob Re: Deputation on incinerator

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Hi Cheryl,

To confirm

We are asking to provide a deputation for a pause on this project because:

- residents have not been consulted on this in half a decade. People have moved in and out of the area and the scale of the project has changed

- there are a lot of unanswered questions over data, including the carbon capture abilities

- there is a fear we are too late for this to be effective. The time for incinerating wasted for energy has passed. Our focus should now be on reducing non-recyclable waste

If I can confirm both myself and Cllr Hare will be speaking

My address is Cllr Hare will provide his address for you

Very best wishes Cllr Tammy Palmer Ward Cllr for Crouch End

Sent from my iPhone

#### Get Outlook for Android

From: Cllr Palmer Tammy <Tammy.Palmer@haringey.gov.uk>
Sent: Monday, June 22, 2020 2:47:28 PM
To: Hardman, Cheryl <Cheryl.Hardman@camden.gov.uk>
Cc: Cllr Hare Bob <Bob.Hare@haringey.gov.uk>
Subject: Re: Deputation on incinerator

Perfect, thank you I will do

Get Outlook for Android

From: Hardman, Cheryl <Cheryl.Hardman@camden.gov.uk>
Sent: Monday, June 22, 2020 2:41:50 PM
To: Cllr Palmer Tammy <Tammy.Palmer@haringey.gov.uk>
Cc: Cllr Hare Bob <Bob.Hare@haringey.gov.uk>
Subject: RE: Deputation on incinerator

Dear Cllr Palmer – If you would like to make a deputation request can you please set out in writing what this will be on, summarising the issues you would like to address. Can you please provide the names and addresses of anyone in the deputation party in accordance with Standing Orders? I have attached some initial information on remote meetings and deputations to the NLWA while it is undertaking remote meetings.

Can you please provide your deputation statement by the deadline which is 9am tomorrow? I can then consult with the Chair and confirm with you after that.

Thanks

Cheryl

Cheryl Hardman Principal Committee Officer

Telephone: 020 7974 1619



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The majority of Council staff are now working at home through remote, secure access to our systems.

Where possible please now communicate with us by telephone or email. We have limited staff in our offices to deal with post, but as most staff are homeworking due to the current situation with COVID-19, electronic communications will mean we can respond quickly.

From: Cllr Palmer Tammy <Tammy.Palmer@haringey.gov.uk>
Sent: 22 June 2020 14:27
To: Hardman, Cheryl <Cheryl.Hardman@camden.gov.uk>
Cc: Cllr Hare Bob <Bob.Hare@haringey.gov.uk>
Subject: Deputation on incinerator

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Could unease confirm that Cllrs from Haringey would like to provide deputations alongside other speakers I'm hoping myself and Cllr Hare will join Very best wishes Cllr Tammy Palmer Liberal Democrat Cllr for Crouch End This email and any files transmitted with it are confidential, may be subject to legal privilege and are intended only for the person(s) or organisation(s) to whom this email is addressed. Any unauthorised use, retention, distribution, copying or disclosure is strictly prohibited. If you have received this email in error, please notify the system administrator at Haringey Council immediately and delete this e-mail from your system. Although this e-mail and any attachments are believed to be free of any virus or other defect which might affect any computer or system into which they are received and opened, it is the responsibility of the recipient to ensure they are virus free and no responsibility is accepted for any loss or damage from receipt or use thereof. All communications sent to or from external third party organisations may be subject to recording and/or monitoring in accordance with relevant legislation.

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#### Hardman, Cheryl

From:
Sent:
To:
Subject:

Pearson, Simon (Councillor) 22 June 2020 22:53 Hardman, Cheryl Question for NLWA, Thursday 25th June

Cheryl

I have the following question which I request be put to the meeting of the NLWA on Thursday, please:

"In the light of changes in recycling habits and technology, changes in packaging, changes in consumption, the impact of covid-19 on lifestyles, and the ever-greater concern of the effects of climate change, will the Authority reassess the proposals to construct the Edmonton Incinerator, reassess whether it will remain relevant for the 40years of its planned life, and whether its £1.2billion cost remains the optimal solution, as it seemed when the project was planned nearly 10 years ago?"

Many thanks,

Kind regards, Simon

Simon Pearson Councillor for Swiss Cottage London Borough of Camden Crowndale Centre 218 Eversholt Street London NW1 1BD

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#### NLWA MEETING – $25^{TH}$ JUNE 2020

#### **DEPOSITION FROM PINKHAM WAY ALLIANCE.**

Pinkham Way Alliance (PWA) has sent a letter to every Board member. The letter (which we attach for information) covers two topics:

- The serious situation surrounding the Authority's EfW proposals owing to **a**) the absence of evidential support through the failure of the North London Waste Plan at EiP, and **b**) the absence of strategic support resulting from the ending of the North London Joint Waste Strategy and there being little prospect of an early replacement.
- A number of issues in the NLWA Financial Reports, some of which relate to the LWL (London Energy) purchase in 2010 and which are still extant in the last publicly available Report of 2018/19.

As we say above, PWA has drawn members' attention to these in writing. We also request the opportunity to speak publicly and briefly to them at this meeting to impress on them the critical importance of the issues raised in the letter, especially the final brief section entitled 'Next Steps'.

Regarding the EfW, we request that the Board asks itself first whether the present extreme economic instability is the appropriate basis for taking a decision of such profound long-term significance for the North London residents whose interests they have been elected to serve. It should then take the planning and strategic issues into account.

We request that, having considered both, and in spite of a DCO's being in place, they take the decision to pause the EfW project for review.

**Stephen Brice** 

**Chair PWA** 

23.06.2020

PWA's deputation consists of:

Ms Ryan will speak.

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www.pinkhamwayalliance.org

June 22<sup>nd</sup>, 2020

Dear Councillor

### NLWA meeting – Thursday, June 25<sup>th</sup> 2020 - Points for consideration

There can scarcely have been a time when decisions on major infrastructure fell against a background that is more troubled financially, environmentally and socially, and an outlook that is more opaque. Transparent, accurate information becomes more important than ever, as do individual responsibilities in making independent judgement about long term decisions and their consequences.

As Members of the NLWA, each of you individually carries responsibility for the proper administration of its financial affairs to ensure the economic, efficient and effective use of all resources.

When making decisions on the EfW proposal, you should bear in mind **a**) that, last November the Inspector refused to accept the NLWP waste forecasts, the same forecasts that underlay the EfW, and **b**) that the proposal lacks two critical regional props – the evidential support of a waste plan (NLWP) and the strategic support of a Joint Waste Strategy (NLJWS).

We are making you aware of these issues prior to your decision making.

**Please note**: Last November, the NLWP comprehensively failed its Examination in Public. The breadth and depth of problems in the NLWP, clarified in the single page commentary at the end of this letter, were such that the Inspector advised the Councils that he was unwilling to suggest modifications himself, and instead asked them to re-consider the whole plan. Any modifications put forward by the Councils would have to satisfy the Inspector before further consultation could proceed.

We draw your attention first to a practice which occurred some years ago at the beginning of the previous failed waste procurement, and which you should not allow to re-occur.

#### 1. The absence of transparency of material facts risks influencing economic decisions

The NLWA's 2009/10 accounts revealed a commitment to an unnamed site for which a paid deposit of £1.208m was outlined.

The Authority approved these draft accounts at its meeting of 30 June 2010, and signed them off at the meeting of 23 September 2010.

Subsequent Authority accounts of 2010/11 revealed the full purchase price (an additional £11.62m making a total of £12.75m when Stamp Duty is included) and that the paid deposit represented (the common) 10% of completion price.

The contracted liability, inherent in the 2009-10 Statement, represented roughly 20% of net assets and gross income. Yet The Statement made no mention of it as a NLWA liability, contingent or otherwise.

The purchase of the site in question, Pinkham Way, was a known material fact, about which the Authority accounts were absolutely required to be transparent, and to give a true and fair view of the present position and future affairs of the NLWA.

Members will not wish such an egregious oversight of facts to reoccur.

#### 2. Goodwill

On 22nd December 2009 the Authority purchased the remaining 50% of its joint venture in London Energy Limited. The resulting goodwill of £50.213m was capitalised and the 2009/10 accounts state that this sum would be written off via equal instalments over 20 years.

Almost ten years later, the latest publicly available audited statement (2018/19) indicates that no such write down has taken place. Goodwill of £50.213m remains on the balance sheet.

Goodwill in a captive public sector market is unusual. Goodwill in any circumstances applying a decade post purchase is more so. Commercially, goodwill's useful life would be capped at no more than five years and, in the interim, depreciated to nil on a systematic basis.

It is open to question how the NLWA has actually been dealing with this legacy, why it failed to fulfil its 2009 / 10 undertaking and how it now intends to proceed.

#### 3. Public Works Loan Board (PWLB) Loans

Members will notice a long-term debt of £60m in the balance sheet, repayable in tranches until 2028. This is related to the purchase of London Energy. In March 2010, the Authority announced that it had committed to buy the remaining 50% of London Energy (Previously LWL), with the intention of selling the company to the winning contractor of the waste procurement then in progress. It financed the purchase by a loan of £95m from PWLB, at fixed rates and with fixed repayment dates.

The Authority knew at the time that repayment was 100% dependent on the procurement's success, which was not a given. Yet neither the Risk Register nor the Notes to the Accounts made any reference to such a fundamental capital risk. It was only after local residents' request for a Public Interest Report that the District Auditor included details.

2

The subsequent failure of the procurement required the Authority to reschedule the loan. Members will notice in the 2018/19 Accounts that "… the interest rate payable [ie on the rescheduled debt] is higher than rates available for similar loans at the balance sheet date.'

The Authority was due to repay £20m to PWLB on April 12<sup>th</sup> 2020. Members should seek confirmation that it has made this repayment. If it has asked once again to reschedule this loan, it should give details of the terms, including any premium demanded.

In light of the above, before agreeing to irreversible steps relating to the financing of the EfW, Members should satisfy themselves that all direct and related capital risks have been fully disclosed.

#### 4. Valuation of the Pinkham Way site in the 2018/19 Accounts.

The Savills valuation of the NLWA portion of the site in June 2018 (£14.1m or £3.4m per ha) is some 800% higher than Barnet Council's valuation of the 1.8 ha contiguous portion that it retained in 2011 (£400,000 per ha). One or other (or neither) may be correct, but not both.

Savills allows c £850,000 per ha for decontamination and site preparation costs. This contrasts with the Barnet April 2017 estimate for the whole of the Pinkham Way site of £46m, or c £7m per ha.

In addition, Savills cited the site's proposed allocation for waste use in the recent draft NLWP as supportive of their valuation. Last November, however, the NLWP comprehensively failed its Examination in Public and failed to justify the allocation, thereby removing one basis of Savills valuation.

Whilst Savills refers to some planning issues, it avoids the central planning risk on the site, which NLWA itself has rated at the highest level in its own Risk Register, viz. that Pinkham Way is highly contentious, a fact reflected in the 10-year history of failure in attempts to allocate the site for waste. This sets Pinkham Way apart from the operating or permitted sites involved in the transactions cited by Savills as support for its valuation.

All of these issues have clear implications for the assumptions on which Savills based its valuation.

#### 5. Waste Forecasting found to have been inflated

Planning for the EfW at Edmonton, and thus for the DCO application, was based on forecasts of North London's waste arisings. The same methodology was subsequently employed by the NLWP.

At the November 2019 Examination in Public of the draft NLWP, the independent Inspector refused to accept this inflated level of forecasting.

It is now open to question how the NLWA will deal with this material change.

#### 6. Recycling and Residual Waste

NLWA based its planning for the Edmonton EfW on a future recycling level of below 50%.

London's medium-term requirement is for this level to be at least 65%.

Arup's 'Route to a Circular Economy', prepared for the GLA, estimated that a moderate take-up would result in a 30% <u>reduction</u> in overall waste arisings. This would be most noticeable in residual waste.

Meeting London's recycling requirement in circumstances of reduced overall waste arisings would open up considerable risk in feedstock supply for the EfW. Over-estimating waste arisings would expose the Councils to inflated costs, since any 'Build and Operate' contract would surely involve obligations of Guaranteed Minimum Tonnage.

How does the NLWA plan to deal with these clearly identified risks emerging post DCO?

#### 7. Climate Emergency and CO<sup>2</sup>

Leading organisations (as well as nations) are rapidly changing their future business models and operating assumptions based on a climate stressed future; managing the changed and rapidly changing position strategically.

The proposed EfW plant will input substantial levels of CO<sup>2</sup>. Over its expected life its accumulated gross output will be as much as two full years' worth of London's aggregate CO<sup>2</sup>. That constitutes a daunting prospect and legacy for members.

Despite such major changes to the operating environment it is not clear what, if any, adjustments the NLWA has decided upon to the plans for residual waste that it drew up in the previous decade.

#### 8. Strategy and Planning

The Authority has previously stated that the NLJWS will be used to facilitate the procurement of new waste management services; that the NLWP is required to inform and be informed by the NLJWS; and that the NLJWS is a parallel document to, and inextricably linked to the NLWP.

At this juncture there is no NLJWS beyond this year (2020), neither is there a NLWP.

Against this global and local uncertainty, members must now make their individual judgements. Members are reminded of the failure to pause and reflect on the earlier failed procurement, when the removal of PFI credits changed matters so fundamentally.

Financially, that considerable price is still being paid.

#### 9. Next Steps

Objectively, which is now the more sensible course?

- A. To press on regardless with a dated proposal, which has been overtaken by multiple crises beyond the NLWA's control, and which lacks two essential regional props evidential support from the NLWP and strategic support from a Joint Waste Strategy?
- B. Or to pause, to take time to resolve the outstanding, interlinked threads highlighted by various groups including PWA (and, we would hope, by your own advisors), and to work together with stakeholders, including residents, to bring forward the integrated waste strategy and waste plan that North London requires?

With kind regards,



Chair - Pinkham Way Alliance

### Commentary - Waste and the North London Waste Plan

Thirteen years after its inception, there is every indication that the NLWP is further away from approval than ever. This note outlines one of the reasons why.

Net Self Sufficiency (NSS) is the agreed strategy of the NLWP (and London). While not defined, the principle of NSS is straightforward: waste will inevitably flow across administrative borders but NSS means you provide waste management capacity equivalent to the waste you produce. It is the case that:

- North London's waste management capacity presently far exceeds its generated waste (by 55%).
- That same capacity is protected by policy and so forms a minimum level when looking ahead.
- The London Plan also requires this existing capacity be intensified, ie increased on the same land footprint. This reemphasises, and also further underpins, north London's current capacity.
- Existing capacity can therefore at the very worst flat line into the future.
- Generated waste on the other hand is decreasing ex Commercial & Industrial and now forms an established trend in Local Authority Collected. (The latter before the inevitable CV19 one-off household clear-out blip.)
- Any acceleration towards a circular economy will additionally reduce absolute waste levels.

The inescapable conclusion is that a NSS strategy requires no extra waste land in North London. November's NLWP EIP massaged this fact to generate an apparent need for extra land by a number of techniques, including:

- Significantly over planning versus the required needs of London (the apportionment).
- Basing LACW forecasts not on those of the London Plan but instead on highly caveated Eunomia data developed exclusively for the Edmonton Incinerator; data now revealed to be unsupportable.
- Ignoring policy protecting existing waste land.
- Ignoring the London Plan requirement of existing capacity intensification.

The NLWP then went much further in its Waste Data Study (WDS), the detailed industry analysis supporting its call for fresh land. The WDS set out in granular-estimation an approach based on waste type and waste management type. A resulting 31 point annual grid was forecast across the plan period identifying waste management capacity surplus, or gaps, in each of the resulting, almost 500, matrix cells (31\*15). This level was required to ensure some capacity gaps emerged and therefore produced an apparent resulting land need.

#### The London Plan, by comparison, has three cells only.

The list of assumptions is many and effectively unsupportable. At one simple level, many waste facilities support more than one type of waste, that can and does change; but not in the WDS.

More fundamentally, the WDS bears no relevance to the NSS strategy. A highly convoluted numeric study had been developed to produce an apparent need for extra waste land but it had no link to the NLWP's chosen strategy. Follow NSS, and the WDS is irrelevant - there is no need for extra waste land. Conversely, accept the approach in the WDS and its apparent fresh land need, and the strategy behind the NLWP falls.

Sustainability Appraisal, Duty to Cooperate and pretty much everything else flows from this choice; it is a wholesale rewrite of the NLWP whichever of these two conflicting core elements of the NLWP is chosen.

As a corollary, the greater the capacity of the Edmonton incinerator, and by implication the greater the level of waste imports needed to supply it, then, under a NSS strategy, both these metrics result in further dampening the NLWP's requirement for fresh waste land, such as that long desired at Pinkham Way.

#### KB 070520

#### Hardman, Cheryl

From: Sent: To: Subject: m stow 23 June 2020 08:09 Hardman, Cheryl NLWA deputation malcolm stow 22/6/2020

**[EXTERNAL EMAIL]** Beware – This email originated outside Camden Council and may be malicious Please take extra care with any links, attachments, requests to take action or for you to verify your password etc. Please note there have been reports of emails purporting to be about Covid 19 being used as cover for scams so extra vigilance is required.

Hello Cheryl, will you be circulating this amongst board members? Please confirm receipt and directions for microsoft for Wednesday, thank you,

NLWA.

I am a concerned resident of LBEnfield who has decided to make this deputation to the NLWA to request the board consider alternatives to the costly and out dated planned works on the new incinerator and energy from waste plant at Edmonton.

The voice of residents has not been heard and information has not been forthcoming regarding this plan, until now, such that this decision may be going ahead today with councillors across the 7 councils making the crucial move at this meeting to go ahead with, or delay, the planned new waste to energy incinerator, without any meaningful public consultation at all, in fact, an utter sham from NLWA and their PR buddies.

However, I am hoping to see go ahead as soon as possible, the superb new recycling centre, the exciting Ecopark Recycling Centre. Whose aim is to drastically improve the pitifully low recycling rates that are in reality required to feed the current, and presumably, the new energy from waste incinerator. The double bind here, is that increased recycling reduces residual waste for the incinerator, while increased necessary incinerator feed, of course, reduces recycling. Which is why recycling is less than 30% across NLWA currently. Finally admitted after long prevarication and bluster, and actually quite appalling. Maximum recycling is a requirement of councils, incineration however dressed up is not.

It is admitted by the NLWA and councils that they still have 'work to do' in 'redoubling their efforts', to get their residents to achieve their recycling targets.

Covid19 apparently (quote) 'has also demonstrated through the huge increases in residual waste tonnages and contamination of recycling collected, how much work we still have to do to get our residents to do the right thing and reduce, reuse and recycle their waste properly and at the levels we all want to see.'

We? The residents to do the right thing?

Not the supermarkets, who do recycle, and should do much more.

Not, the NLWA councils, who do some recycling and must do much much more, by engaging with and investing £1.2 billion not in a new incinerator, but in expanding the existing and new recycling facilities in the Lea Valley, to increase capacity and meet zero waste targets.

However, achieving recycling targets by reducing residual waste does not feed the beast, in this macabre and bizarre game of bluff and double bluff.

The recycling centre contradicts the incinerator, as the incinerator contradicts the recycling centre, and through this all trust is lost in public bodies that depend on out dated technology, spurious PR, and especially the kind of public private partnership that we have seen fail the public so many times before, and is marked here, unfortunately by obvious Labour Party positioning and clubbiness, without regard for residents or voters.

The NLWA say that pausing the energy from waste incineration project would be irresponsible 'risking up to 700,000 tonnes of non-recyclable waste being sent to landfill in the future.' Really? Even appearing to blame residents for contaminating their own recycling, is not good politics. Blaming calls for a pause and reconsideration, including proper public consultation, blaming these concerned residents for 'possibly' causing 700,000 Tonnes of landfill, is risible and does not take concerns and residents views seriously. What is irresponsible is suggesting that the best thing to do with this contaminated residual material is not to facilitate residents and businesses in sort and recycle with all the new technology that is available and ready to be scaled up.

Good quality recycling and composting schemes are defined as operating practical sustainable recycling processes. These are already operating in the Lea Valley and 7 boroughs, but in too small a capacity, through lack of will and investment. During lockdown I have engaged with some excellent webinars and websites, that have shown to me, that the solution ideally suitable to our boroughs, is recycling reducing reusing and renewable energy, and 'collaborative working'.

(Letsrecycle.com Tomra recycling marketing Capital Recycling and SUEZ who 'recycle' and 'recover' for Enfield and across North London and Essex, and declare the benefits of 'collaborative working'.)

Maximum recycling must be facilitated by local councils, as their duty of care, and in law, by our borough councillors and officers, who now hold the climate crisis responsibility for their residents and boroughs. The decision today to pause and review, or, continue with a new, but now, in view of climate emergency, out of date technology, is critical.

Recycling and energy from waste are incompatible, I would say mutually exclusive. So that is the decision today, one, or the other: maximum recycling, minimal necessary incineration.

I urge you again, before it is too late, to consider the plausible and practical alternatives: Recycle reuse renew; and get that state of the art Ecopark built, so we can all visit, and then we can do the right thing, without having been got, for £1.2 billion, so far...

- Thank You. Malcolm Stow, Enfield North.

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